

**Grantee: Louisiana**

**Grant: B-13-DS-22-0001**

**April 1, 2014 thru June 30, 2014 Performance Report**

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**Grant Number:**

B-13-DS-22-0001

**Obligation Date:****Award Date:****Grantee Name:**

Louisiana

**Contract End Date:**

02/11/2016

**Review by HUD:**

Rejected - Await for Modification

**LOCCS Authorized Amount:**

\$9,510,000.00

**Grant Status:**

Active

**QPR Contact:**

Hugh Hyman

**Estimated PI/RL Funds:****Total Budget:**

\$9,510,000.00

**Disasters:****Declaration Number**

FEMA-4015-LA

**Narratives****Disaster Damage:**

The severe storms brought on by Hurricane Isaac caused damage to housing, infrastructure and businesses across the southern region of the state, as well as massive power outages to more than 900,000 homes and businesses. The storms also caused severe flooding due to storm surge in coastal parishes, as well as heavy rainfall and backflow along inland waterways. Isaac's highest storm surge levels were reported to be between eight and 10 feet in Southeast Louisiana.

Specifically, Hurricane Isaac caused significant flooding in most of St. John the Baptist Parish and the vast majority of Plaquemines Parish below the Town of Belle Chasse. These two parishes were designated eligible for Individual Assistance (IA) by the Federal Emergency Management Agency (FEMA) based on aerial reconnaissance identifying vast areas of flooding. An estimated 7,000 homes in St. John the Baptist Parish - which is bisected by the Mississippi River - flooded during and after Hurricane Isaac. Plaquemines Parish experienced overtopped levees and flooding as the storm moved over the area's marshland, fishing communities, oil refineries and shipping lanes.

Additionally, storm surge from Lake Pontchartrain caused significant flooding in the southern portions of St. Tammany, Tangipahoa and Livingston parishes, particularly in the City of Slidell in St. Tammany, as well as the Lake Catherine area of Orleans Parish. Isaac's winds and rain battered Jefferson Parish and Orleans Parish for several hours, dumping 20 inches of rain on these heavily populated areas. Other parishes indicated localized flooding due to either the duration of rainfall or the high water in Lake Maurepas.

In total, Hurricane Isaac caused more than 2,700 individuals to relocate to emergency shelter sites. These sites were operated by the American Red Cross (ARC), the state, parishes and faith-based organizations. Federal medical sites were established to serve individuals with medical needs. As an indicator of the extent of damage done in St. John the Baptist Parish, the final emergency shelter in the parish closed on September 23, more than three weeks after Isaac's landfall.

**Recovery Needs:**

Combining the unmet needs analyses across housing, economic and infrastructure sectors, the state estimates in excess of \$1.075 billion in remaining unmet needs, with \$914 million in housing need, \$47.2 million in economic need and \$114.4 million in infrastructure need. The top 10 parishes, by need, per this analysis are: Jefferson (\$189.3 million), St. John the Baptist (\$143.2 million), Orleans (\$133.7 million), Plaquemines (\$95.8 million), Tangipahoa (\$76.8 million), St. Tammany (\$68.7 million), Livingston (\$51.3 million), Lafourche (\$38.2 million), Terrebonne (\$36.6 million) and St. Bernard (\$36.1 million). The state will provide separate allocations to St. John the Baptist and Plaquemines parishes, which are the top two most impacted parishes that did not receive allocations as entitlement communities. Additionally, the state will set aside funds to address remaining needs illustrated in the remaining impacted parishes. The state may do this through smaller allocations to those individual parishes or through state-run programs encompassing them as a group.

**Housing:**

Statewide, 29 parishes reported damages to owner-occupied households, and 26 parishes reported damages to renter households. Outside of St. John the Baptist and Plaquemines parishes, which are discussed in greater detail below, the most instances of reported damage were found in those entitlement communities receiving their own CDBG-DR allocations. However, the state is concerned about unmet needs in other, more rural parishes. As of July 2013, the FEMA IA program had distributed in excess of \$136.3 million in grants to homeowners for repairs and rebuilding in the parish, with 314 households receiving the maximum amount of grant funds available.

In St. John the Baptist Parish, more than 48 percent of households reported some level of damage, including 46 percent of the parish's owner-



occupied household population and 57 percent of the parish's renter household population. However, because it is by far the largest population center in the parish and it experienced extensive flooding, the majority of owner-occupied and renter household damage was centralized in LaPlace, with 4,386 owner-occupied households and 1,499 renter households reporting some level of verified damage. Additionally, LaPlace also had the highest concentration of reported damages, with 53 percent of the owner-occupied population and 72 percent of the renter household population with verified damages.

In Plaquemines Parish, 41 percent of the parish's households reported some level of damage, including 46 percent of the parish's owner-occupied household population and 24 percent of the parish's renter household population. However, it is important to note the parish's most extensive flooding occurred in communities outside of the parish's CDPs, specifically Braithwaite. Braithwaite accounts for almost half of the owner-occupied damaged households in "Rest of Parish," and, due to the high levels of damage there, Braithwaite alone accounts for 70 percent of the FEMA verified loss in dollars. Outside of this area, the highest concentrations of damage were located in the Buras-Triumph area (94 percent of households reporting damage), Port Sulphur (87 percent of households reporting damage) and Empire (80 percent of households reporting damage). In all, it is important to note the vast majority of the population center, Belle Chasse. Much of the owner-occupied damage was split between single-family homes and mobile homes, which together accounted for more than 93 percent of all owner-occupied instances of damage.

**Economic Development:**

Statewide, using SBA disaster loan data, and reported 35 percent disaster loan approval rate, the state estimates total business damage to be in excess of \$72.6 million. As expected, many of these damages were reported in the state's known clusters of economic activity, notably in Jefferson and Orleans parishes. However, estimated damages in St. John the Baptist, St. Tammany, St. Bernard, Plaquemines and Tangipahoa parishes are notable given their relative absence of economic hubs comparable to those found in Jefferson or Orleans. As such, from a community development perspective, a higher concentration of businesses was likely impacted in these areas and may need to be prioritized in future program design.

In St. John the Baptist Parish, SBA approved a total of 58 disaster business loans, worth more than \$4 million in loan disbursements. This accounts for approximately 11 percent of the 552 loans approved statewide and 16 percent of statewide loan disbursements. Accounting for SBA's reported 35 percent approval rate, the state estimates more than \$11 million in Isaac-related business damages in St. John the Baptist Parish. Industries with the highest levels of estimated damage were lessors of residential buildings and dwellings (\$4.7 million estimated damage) and hotels (\$2.8 million estimated damage).

In Plaquemines Parish, SBA approved a total of 25 disaster business loans, more than \$1.3 million in loan disbursements. This accounts for slightly more than 4.5 percent of the 552 loans approved statewide and more than 5.3 percent of statewide loan disbursements. Again, accounting for SBA's reported 35 percent approval rate, the state estimates a total of \$3.8 million in Isaac-related business damages in Plaquemines Parish. As in St. John the Baptist, lessors of residential buildings and dwellings were estimated to have high proportions of damage (\$1.8 million). The state is also mindful of damages estimated to have been incurred by the fishing industry (\$712,000), especially given that industry's relative importance within the greater Plaquemines economy.

**Infrastructure:**

Statewide, unmet infrastructure need is calculated by using the total 25 percent PA cost share, exceeding \$114 million, since this represents the remaining local obligation for infrastructure repairs once insurance and FEMA PA are considered. The rationale for this is simple: as Isaac-impacted areas that had been adversely impacted by previous storms, any fiscal obligation incurred on account of Isaac actively prevents a parish from investing in projects designed to make that parish more sustainable and resilient as it encounters future weather events. Examples of this include those parishes with the largest PA cost shares: Plaquemines (\$27.0 million), Orleans (\$12.7 million), St. John the Baptist (\$11.7 million) and Jefferson (\$11.0 million). Therefore, as part of a safe, sound rebuilding effort designed to mitigate future losses, the state believes it is in the interest of government at all levels - local, state and national - to consider the full, category A through G cost share as unmet infrastructure needs.

In St. John the Baptist Parish, FEMA PA obligations are more widely distributed by category than most other affected parishes, with more than \$17.9 million of obligations in categories A and B, resulting in a 25 percent cost share of more than \$4.4 million, and more than \$28.8 million of obligations in categories C through G, resulting in a 25 percent cost share of more than \$7.2 million. Notably, the parish suffered damage to at least three area schools - Lake Pontchartrain Elementary, West St. John High School and East St. John High School - and a fire house. Combined, the parish has more than \$46.8 million in obligations, resulting in a 25 percent cost share in excess of \$11.7 million. In addition to the cost share, the parish will likely incur additional costs to upgrade infrastructure. This will drain resources from the parish that would otherwise be available for infrastructure maintenance and other needed improvements.

In Plaquemines Parish, the vast majority of PA obligations are in categories A and B, debris removal and emergency protective measures. Obligations for these two categories exceed \$83.9 million, resulting in a 25 percent cost share of more than \$20.9 million. These projects include emergency levee repairs and water control measures. Additionally, the parish had more than \$13.4 million of obligations in category E, public buildings and contents. In total, Plaquemines had more than \$108 million in obligations for categories A through G, resulting in a cost share of more than \$27 million. The burden of this cost share, combined with other FEMA-ineligible costs, divert critical resources from other critical infrastructure projects, particularly levees, drainage projects and other water control measures, which are critical to the long-term viability of the parish.

<b>Overall</b>	<b>This Report Period</b>	<b>To Date</b>
<b>Total Projected Budget from All Sources</b>	N/A	\$6,499,115.00
<b>Total Budget</b>	\$3,489,960.00	\$6,499,115.00



<b>Total Obligated</b>	\$3,489,960.00	\$4,273,960.00
<b>Total Funds Drawdown</b>	\$3,290,150.11	\$3,462,000.78
<b>Program Funds Drawdown</b>	\$3,290,150.11	\$3,462,000.78
<b>Program Income Drawdown</b>	\$0.00	\$0.00
<b>Program Income Received</b>	\$0.00	\$0.00
<b>Total Funds Expended</b>	\$3,463,632.88	\$3,463,632.88
<b>Match Contributed</b>	\$0.00	\$0.00

## Progress Toward Required Numeric Targets

<b>Requirement</b>	<b>Required</b>	<b>To Date</b>
<b>Overall Benefit Percentage (Projected)</b>		38.93%
<b>Overall Benefit Percentage (Actual)</b>		0.00%
<b>Minimum Non-Federal Match</b>	\$0.00	\$0.00
<b>Limit on Public Services</b>	\$9,656,862.60	\$3,234,642.85
<b>Limit on Admin/Planning</b>	\$12,875,816.80	\$227,357.93
<b>Limit on State Admin</b>	\$3,218,954.20	\$209,024.86

## Progress Toward Activity Type Targets

## Progress Toward National Objective Targets

<b>National Objective</b>	<b>Target</b>	<b>Actual</b>
<b>Low/Mod</b>	\$32,189,542.00	\$2,225,155.00

## Overall Progress Narrative:

In Quarter 2, OCD-DRU made progress in funding its FEMA Cost-Share programs, assisting St. John and Plaquemines Parishes as they near the launch their housing recovery programs, and supporting other impacted parishes as they prepare to launch their Hazard Mitigation Assistance (HMA) Cost-Share for LMI Households and Parish Infrastructure Programs. Technical Assistance to the grantees is a focus for OCD-DRU and LHC (Louisiana Housing Corporation) staff, particularly since the timeframe to expend the funds does not allow time for errors. In the Second quarter, \$3,290,150.13 was drawn down. In the previous quarter, \$171,850.67 was drawn down.

### State Programs

This quarter, OCD-DRU expended \$3,234,642.85 to GOHSEP for a portion of the state’s Cost-Share to FEMA. OCD-DRU anticipates paying the remainder of the state’s Cost-Share to GOHSEP and DCFS (Department of Child and Family Services) in the third quarter.

### St. John the Baptist Parish

This quarter, OCD-DRU and LHC provided extensive technical assistance to the parish as they prepare to launch their housing recovery programs. OCD-DRU was able to approve parish applications for Homeowner Rehabilitation, Small Rental Repair, and First Time Homebuyer Programs. OCD-DRU is working with the parish to complete timelines for implementation of these projects, as well as anticipated administrative and program delivery costs per quarter so that it can submit the first of several parish-specific Partial Action Plans.



### Plaquemines Parish

This quarter, OCD-DRU and LHC provided extensive technical assistance to the parish as they prepare to launch their housing recovery programs. OCD-DRU was able to approve the parish's application for their Homeowner Assistance Program. OCD-DRU is working with the parish to complete timelines for implementation of these projects, as well as anticipated administrative and program delivery costs per quarter so that it can submit the first of several parish-specific Partial Action Plans.

### Parish Programs

This quarter, OCD-DRU and LHC provided extensive technical assistance to Livingston, St. Bernard, St. James, Tangipahoa, Terrebonne and Washington Parishes as they prepare to launch their HMA Cost-Share for LMI Households Programs and Parish Infrastructure Programs. OCD-DRU was able to approve all of the HMA Cost-Share for LMI Household Applications, and was just wrapping up approval of the Parish Infrastructure Programs at the end of the quarter.

### Isaac Guidelines/Policies

Grantees have been kept abreast of regulatory requirements and new state/OCD-DRU policy and procedural requirements via direct e-mails, with attachments, or OCD-DRU's E-Blast system which goes out to all Katrina/Rita, Gustav/Ike and Isaac grantees. The May 2014

E-blast included Isaac updates to the OCD-DRU CDBG Administrative Manual, Version 3.5, on grant implementation, records management, procurement, and property management.

The manual can be found at: <http://www.doa.louisiana.gov/cdbg/dr/dradmin-manual.htm>.

## Project Summary

Project #, Project Title	This Report Period	To Date	
	Program Funds Drawdown	Project Funds Budgeted	Program Funds Drawdown
3060-R1, State Admin and Planning-R1	\$55,507.26	\$700,000.00	\$227,357.93
3061-R1, St. John the Baptist Allocation-R1	\$0.00	\$55,000.00	\$0.00
3062-R1, Plaquemines Parish Allocation-R1	\$0.00	\$29,000.00	\$0.00
3063, State Run Programs	\$0.00	\$0.00	\$0.00
3063 - R1, State Programs - R1	\$3,234,642.85	\$8,726,000.00	\$3,234,642.85
9999, Restricted Balance	\$0.00	\$54,869,084.00	\$0.00



## Activities

**Project # / Title:** 3060-R1 / State Admin and Planning-R1

**Grantee Activity Number:** 65TADM1001 - State Administration - R1

**Activity Title:** State Administration - R1

**Activity Category:**

Administration

**Project Number:**

3060-R1

**Projected Start Date:**

06/01/2013

**Benefit Type:**

N/A

**National Objective:**

N/A

**Activity Status:**

Under Way

**Project Title:**

State Admin and Planning-R1

**Projected End Date:**

02/11/2016

**Completed Activity Actual End Date:**

**Responsible Organization:**

Office of Community Development (OCD), Disaster

Overall	Apr 1 thru Jun 30, 2014	To Date
<b>Total Projected Budget from All Sources</b>	N/A	\$500,000.00
<b>Total Budget</b>	\$0.00	\$500,000.00
<b>Total Obligated</b>	\$0.00	\$500,000.00
<b>Total Funds Drawdown</b>	\$54,271.09	\$209,024.86
<b>Program Funds Drawdown</b>	\$54,271.09	\$209,024.86
<b>Program Income Drawdown</b>	\$0.00	\$0.00
<b>Program Income Received</b>	\$0.00	\$0.00
<b>Total Funds Expended</b>	\$210,554.96	\$210,554.96
Office of Community Development (OCD), Disaster Recovery	\$210,554.96	\$210,554.96
<b>Match Contributed</b>	\$0.00	\$0.00

**Activity Description:**

This activity is for overall state administration of the Isaac D-CDBG grant.

**Location Description:**

Across the affected and declared parishes from Isaac in the state

**Activity Progress Narrative:**

In Quarter 2, OCD-DRU made progress in funding its FEMA Cost-Share programs, assisting St. John and Plaquemines Parishes as they near the launch their housing recovery programs, and supporting other impacted parishes as they prepare to launch their Hazard Mitigation Assistance (HMA) Cost-Share for LMI Households and Parish Infrastructure Programs. Technical Assistance to the grantees is a focus for OCD-DRU and LHC (Louisiana Housing Corporation) staff, particularly since the timeframe to expend the funds does not allow time for errors. In the Second quarter, \$3,290,150.13 was



drawn down. In the previous quarter, \$171,850.67 was drawn down. Disbursements cover the period of 3/21/14-6/30/14.

### Accomplishments Performance Measures

No Accomplishments Performance Measures found.

### Beneficiaries Performance Measures

No Beneficiaries Performance Measures found.

### Activity Locations

No Activity Locations found.

### Other Funding Sources Budgeted - Detail

No Other Match Funding Sources Found

#### Other Funding Sources

Amount

No Other Funding Sources Found

Total Other Funding Sources

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<b>Grantee Activity Number:</b>	<b>65TITA1001 - State Technical Assistance - R1</b>
<b>Activity Title:</b>	<b>State Technical Assistance - R1</b>

**Activity Category:**

Planning

**Project Number:**

3060-R1

**Projected Start Date:**

06/01/2013

**Benefit Type:**

Area Benefit (Census)

**National Objective:**

N/A

**Activity Status:**

Under Way

**Project Title:**

State Admin and Planning-R1

**Projected End Date:**

02/11/2016

**Completed Activity Actual End Date:**

**Responsible Organization:**

Office of Community Development (OCD), Disaster

Overall	Apr 1 thru Jun 30, 2014	To Date
<b>Total Projected Budget from All Sources</b>	N/A	\$200,000.00
<b>Total Budget</b>	\$0.00	\$200,000.00
<b>Total Obligated</b>	\$0.00	\$200,000.00
<b>Total Funds Drawdown</b>	\$1,236.17	\$18,333.07
<b>Program Funds Drawdown</b>	\$1,236.17	\$18,333.07
<b>Program Income Drawdown</b>	\$0.00	\$0.00
<b>Program Income Received</b>	\$0.00	\$0.00
<b>Total Funds Expended</b>	\$18,435.07	\$18,435.07
Office of Community Development (OCD), Disaster Recovery	\$18,435.07	\$18,435.07
<b>Match Contributed</b>	\$0.00	\$0.00

**Activity Description:**

This activity is for overall technical assistance provided to grantees by the state for the establishment of recovery plans from Isaac.

**Location Description:**

In the affected and presidentially declared parishes from Isaac in the state

**Activity Progress Narrative:**

Grantees have been kept abreast of regulatory requirements and new state/OCD-DRU policy and procedural requirements via direct e-mails, with attachments, or OCD-DRU's E-Blast system which goes out to all Katrina/Rita, Gustav/Ike and Isaac grantees. The May 2014

E-blast included Isaac updates to the OCD-DRU CDBG Administrative Manual, Version 3.5, on grant implementation, records management, procurement, and property management.

The manual can be found at:<http://www.doa.louisiana.gov/cdbg/dr/dradmin-manual.htm>.

Disbursements cover the period of 3/21/14-6/30/14.



## Accomplishments Performance Measures

	This Report Period	Cumulative Actual Total / Expected
	Total	Total
# of Plans or Planning Products	0	0/0

## Beneficiaries Performance Measures

# of Persons	Beneficiaries - Area Benefit Census Method			
	Low	Mod	Total Low/Mod%	
	360468	226315	1368979	42.86

## Activity Locations

No Activity Locations found.

## Other Funding Sources Budgeted - Detail

No Other Match Funding Sources Found

Other Funding Sources	Amount
No Other Funding Sources Found	
Total Other Funding Sources	

## Project # / Title: 3063 - R1 / State Programs - R1

**Grantee Activity Number:** 65VFCS9202 - GOHSEP - EPM Cost Share  
**Activity Title:** EPM Cost Share - GOHSEP - 65VFCS9202

### Activity Category:

Public services

### Project Number:

3063 - R1

### Projected Start Date:

02/28/2013

### Benefit Type:

Area Benefit (Census)

### National Objective:

Urgent Need

### Activity Status:

Under Way

### Project Title:

State Programs - R1

### Projected End Date:

02/28/2013

### Completed Activity Actual End Date:

### Responsible Organization:

Louisiana Governor's Office of Homeland Security and

Overall

Apr 1 thru Jun 30, 2014

To Date



<b>Total Projected Budget from All Sources</b>	N/A	\$3,489,960.00
<b>Total Budget</b>	\$3,489,960.00	\$3,489,960.00
<b>Total Obligated</b>	\$3,489,960.00	\$3,489,960.00
<b>Total Funds Drawdown</b>	\$3,234,642.85	\$3,234,642.85
<b>Program Funds Drawdown</b>	\$3,234,642.85	\$3,234,642.85
<b>Program Income Drawdown</b>	\$0.00	\$0.00
<b>Program Income Received</b>	\$0.00	\$0.00
<b>Total Funds Expended</b>	\$3,234,642.85	\$3,234,642.85
Louisiana Governor's Office of Homeland Security and	\$3,234,642.85	\$3,234,642.85
<b>Match Contributed</b>	\$0.00	\$0.00

### Activity Description:

Covering Statewide Cost Share for FEMA Public Assistance (PA) Category B associated with certain federal funds provided to Louisiana's state agencies as a result of Hurricane Isaac. With the exception of the CEA between OCD-DRU and GOHSEP, there are no contracts over \$25,000 associated with this activity.

### Location Description:

Throughout Louisiana

### Activity Progress Narrative:

Disbursement is for a portion of the \$5,866,000 the State of Louisiana will pay as a cost share to FEMA for Category B Emergency Protective Measures and Transitional Sheltering Assistance (TSA) Program; this disbursement is for Cat B PWs 1, 4, 75, 523, and 1223 and reflects 25% of \$13,959,840.42

## Accomplishments Performance Measures

No Accomplishments Performance Measures found.

## Beneficiaries Performance Measures

	This Report Period		Total	Cumulative Actual Total / Expected			
	Low	Mod		Low	Mod	Total	Low/Mod%
# of Cases opened	0	0	5	0/0	0/0	5/5	0.00
# of Cases closed	0	0	5	0/0	0/0	5/5	0.00

### Beneficiaries - Area Benefit Census Method

	Low	Mod	Total	Low/Mod%
# of Persons	1177322	713210	4332884	43.63

## Activity Locations

No Activity Locations found.

## Other Funding Sources Budgeted - Detail

No Other Match Funding Sources Found



**Other Funding Sources**

**Amount**

No Other Funding Sources Found

Total Other Funding Sources

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**Monitoring, Audit, and Technical Assistance**

<b>Event Type</b>	<b>This Report Period</b>	<b>To Date</b>
Monitoring, Audits, and Technical Assistance	0	78
Monitoring Visits	0	23
Audit Visits	0	5
Technical Assistance Visits	0	2573
Monitoring/Technical Assistance Visits	0	0
Report/Letter Issued	0	0

