

# ANNUAL REPORT Per SCR 111 of 2007

# BY

# LOUISIANA PATIENT'S COMPENSATION FUND OVERSIGHT BOARD

**October 1, 2016** 

John Bel Edwards GOVERNOR



DIVISION OF ADMINISTRATION

P.O. BOX 3718 BATON ROUGE, LA 70821 (225) 342-5200 (866)469-9555 pcf@la.gov www.doa.la.gov/pcf

September 26, 2016

Honorable Fred Mills, Chairman, Senate Committee on Health and Welfare Honorable Frank A. Hoffmann, Chairman, House Committee on Health and Welfare Honorable John Smith, Chairman, Senate Committee on Insurance Honorable Kirk Talbot, Chairman, House Committee on Insurance

RE: Senate Concurrent Resolution No. 111 Regular Session, 2007

#### Dear Honorable Chairmen:

In accordance with SCR 111 of 2007, the Louisiana Patient's Compensation Fund Oversight Board (PCF) submits the attached annual report on the status of the PCF. The Resolution mandates a report that contains actuarial data showing growth rates, increases/decreases in exposures and assets, actuarial analysis of the financial health of the fund and the prediction of the unfunded liability be provided to the Legislature by October 1<sup>st</sup> each year.

The Fund Oversight Board has eliminated the unfunded liability. The current indications show the PCF's level of assets to liabilities far exceeds the statutorily required minimum level. As of December 31, 2015, actuarially estimated liabilities were \$765,500,000 and assets were \$972,841,069, resulting in a surplus of assets exceeding liabilities of approximately \$207,341,069.

Many health care providers' rates were reduced again in 2016 and no provider had an increase. The current rate reduction should still allow for further increasing of assets and maintaining a fully funded balance sheet.

An investment consultant has been retained to advise the Board on increasing investment income to help keep rates lower for the health care providers and to further solidify the financial integrity of the Fund. Investments have been allocated into a conservative portfolio which is monitored daily.

The total surcharges and filing fees last fiscal year totaled \$148,288,205. Investment income earned was \$22,680,102. The total for administrative and claims expenditures was \$96,755,362 which was \$39,649,945 below budget and the lowest amount in over 10 years. The administrative budget for the current fiscal year is \$7,008,642 and the claims budget is \$130,000,000. The T.O. for the agency includes 2 unclassified positions and 52 classified positions. There are 9 Board members.

In accordance with Act 182 of the 2011 Regular Session, a copy of the report has been submitted to the David R. Poynter Legislative Research Library for distribution and record keeping. The PCF's website, <a href="http://www.doa.la.gov/Pages/pcf/Index.aspx">http://www.doa.la.gov/Pages/pcf/Index.aspx</a>, contains more information, including minutes from Board meetings, financial information and rate information.

The Board has made a commitment to continue managing the PCF as efficiently as possible and to meet all statutory obligations relative to medical malpractice claims. Should there be any other information you feel would be helpful or any questions you may have, please do not hesitate to call.

Sincerely,

Clark R. Cossé III, J.D.

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Chairman

Ken Schnauder, CPCU, AIC

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**Executive Director** 

c: Members of Senate Committee on Health and Welfare

Members of House Committee on Health and Welfare

Members of Senate Committee on Insurance

Members of House Committee on Insurance

Members of Senate Committee on Judiciary A

Members of House Committee on Civil Law and Procedure

# LOUISIANA PATIENT'S COMPENSATION FUND PCF

During the 1975 legislative session, **Act 817** (R.S. 40:1231.1 *et seq*) was passed which created the Louisiana Patient's Compensation Fund (PCF). The Act was created to provide coverage to private health care providers in Louisiana, ensuring that a stable and affordable market existed for malpractice insurance and thereby keeping practitioners in the state. Second, the Act was to create a viable fund for compensating claimants. The original Act provided a statutory cap on total liability of \$500,000. It also provided for the Medical Review Panel process which is the first step in pursuing a claim against a health care provider.

In 1984, the statute was amended to allow for the payment of <u>all</u> related medical expenses. This change allowed those patients with more severe injuries to have medical expenses paid by the PCF on an ongoing basis. This provision also reduced the payments that were being made or could have been made by Medicare and Medicaid, lessening the burden to those programs.

In the 1990 legislative session, the statute was revised to create the Patient's Compensation Fund Oversight Board (Board). The creation of the Board gave providers greater input, and also greater responsibility, in the operation of the PCF since members represent the provider groups that pay into the PCF.

The financial status of the PCF has significantly improved since 1990 under the leadership of the Board. There were large premium increases from 1990 to 2010 to ensure the fiscal integrity of the PCF, resulting in rates going up by about 540%. Since 2010 rates have stabilized and been reduced by almost 40%.

Health care providers who choose to enroll in the PCF remain responsible for the first \$100,000 of each claim, either through an insurance company or as a self-insured provider. Coverage is provided for the second layer of \$400,000 plus all related medical expenses with the payment of the proper surcharge to the PCF. Participation in the PCF is not mandatory. There are over 20,000 private health care providers enrolled in the PCF.

An annual actuarial study is done to determine the adequacy of rates compared to current and expected liabilities. The recommendations of the actuary are utilized by the Board to establish the rates necessary to cover estimated liabilities for the upcoming year and to ensure the statutory asset level is maintained.

The actuary has estimated the PCF's liabilities, both claims already filed and those expected to be incurred in 2016, at approximately \$765,500,000. Currently the PCF's assets as of August 31, 2016, are approximately \$1,004,000,000. The Board's actions have resulted in a steady and impressive increase in funds and an elimination of the unfunded liability while at the same time have kept surcharge rates at predictable and affordable levels for private health care providers. This effort is vital to this State as the Board continues to guarantee a source of medical malpractice coverage that is reasonable and thus encourages health care providers to continue to practice in Louisiana and serve our citizens.

## John Bel Edwards GOVERNOR



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# State of Louisiana PATIENTS' COMPENSATION FUND

July 20, 2016

From: Ken Schnauder, CPCU, AIC

**Executive Director** 

RE: New Rates for the PCF effective 9/2/16

In accordance with the annual actuarial study, the PCF Oversight Board determined there was justification for the following rate changes for all healthcare providers enrolled as stated below.

The actual percentage changes as of 09/02/2016 will be as follows:

Hospitals 0%

Nursing Homes 0%

CRNA - 4.2%

Dentists and Oral Surgeons 0%

Advanced Practice Nurses -1.1%

(Nurse Practitioner, Nurse Midwife, Physician's & Surgeon's

Assistant, Clinical Nurse Specialist)

Chiropractors and Optometrists -1.1%

Physicians Class 1A, 1, 2, 2A, 3, 5, 8 -1.1%

Physicians Class 4, 6 0%

Physicians Class 7 - 3.6%

The "all other" classes will have an 8.4% decrease to .77% of the primary premium.

The minimum rate is still \$250.

The overall rate decrease is -1.2%

**October 1, 2016** 

**EXHIBITS** 

**AND** 

**EXPLANATIONS** 

### **Unfunded Liability**

Prior to August 15, 2010, the calculation of the Statutory minimum funding level found in La R.S. 40:1231.1 required a surplus of 30% of the total of the surcharges collected, expenses and reserves (estimated amount of exposures pending and incurred but not reported). The Fund met this requirement for the last several years. This formula treated revenue as a liability and thus the UAL was felt to be exaggerated.

The statute now requires the PCF to maintain assets sufficient to provide at least 30% of the actuarially calculated liabilities and eliminated the treatment of revenue as a liability. As of December 31, 2015, based on actuarially calculated liabilities, the Fund has over 120% of the necessary assets to cover these estimated liabilities as shown by the following chart.

<b>ESTIMATED LIABILITIES</b>	<u>ASSETS</u>	<b>Unfunded Liabilities</b>
(Claim & legal reserves + IBNR)	(Cash & investments)	(Difference)
<b>12/2000:</b> \$383,600,000	\$84,880,890	\$298,719,110
<b>12/2005:</b> \$675,300,000	\$253,275,810	\$422,024,190
<b>12/2006:</b> \$737,500,000	\$364,752,401	\$372,747,599
<b>12/2007:</b> \$756,200,000	\$431,217,706	\$324,982,294
<b>12/2008:</b> \$738,000,000	\$494,585,500	\$243,414,500
<b>12/2009:</b> \$773,400,000	\$576,373,243	\$197,026,757
<b>12/2010:</b> \$771,400,000	\$633,745,844	\$137,654,156
<b>12/2011:</b> \$777,000,000	\$669,576,202	\$107,423,798
<b>12/2012:</b> \$787,000,000	\$776,325,715	\$10,674,285
<b>12/2013:</b> \$788,500,000	\$833,108,462	\$44,608,462
<b>12/2014:</b> \$756,000,000	\$900,285,387	\$144,285,387
<b>12/2015:</b> \$765,500,000	\$972,841,069	\$207,341,069

<sup>\*</sup>all figures as of December 31st of each year

#### Exhibit 2a & 2b

#### Financial Summaries

These two exhibits are documents posted on the PCF website each month, along with the general minutes from each Board meeting. They show the monthly expenditures and collections, investment income earned, and fund balance at the end of the month. These items as well as other information can be found on the PCF website as our part of being a transparent state agency.

#### FINANCIAL DATA FOR BOARD Current FY Year 2016-2017 August 31, 2016

REVENUE FY Gross Collection FY Refunds Issued FY Net	\$URCHARGE \$18,994,680 -\$322,845 \$18,671,835	\$42,100 -\$2,900 \$39,200
Prior Year Cash Carryover YTD Investment Income YTD Net Surcharge Collected YTD Net Filing Fees Collected YTD Operating Expenses YTD Claim Expenses YTD Fund Balance		\$1,004,418,150 -\$4,636,897 \$18,671,835 \$39,200 -\$819,210 -\$13,456,921 \$1,004,216,157
Operating Services - Budget: Expended Balance		\$7,008,642 -\$819,210 \$6,189,432
Claims Settlement- Budget: Expended Balance		\$130,000,000 -\$13,456,921 <b>\$116,543,079</b>
CLAIM SETTLEMENTS: All prior Month Approved Claims Not Paid Current Month Approvals Total		\$3,865,889.00 \$12,856,697.00 \$16,722,586.00

#### **Monthly LAPCF Revenue Collections**

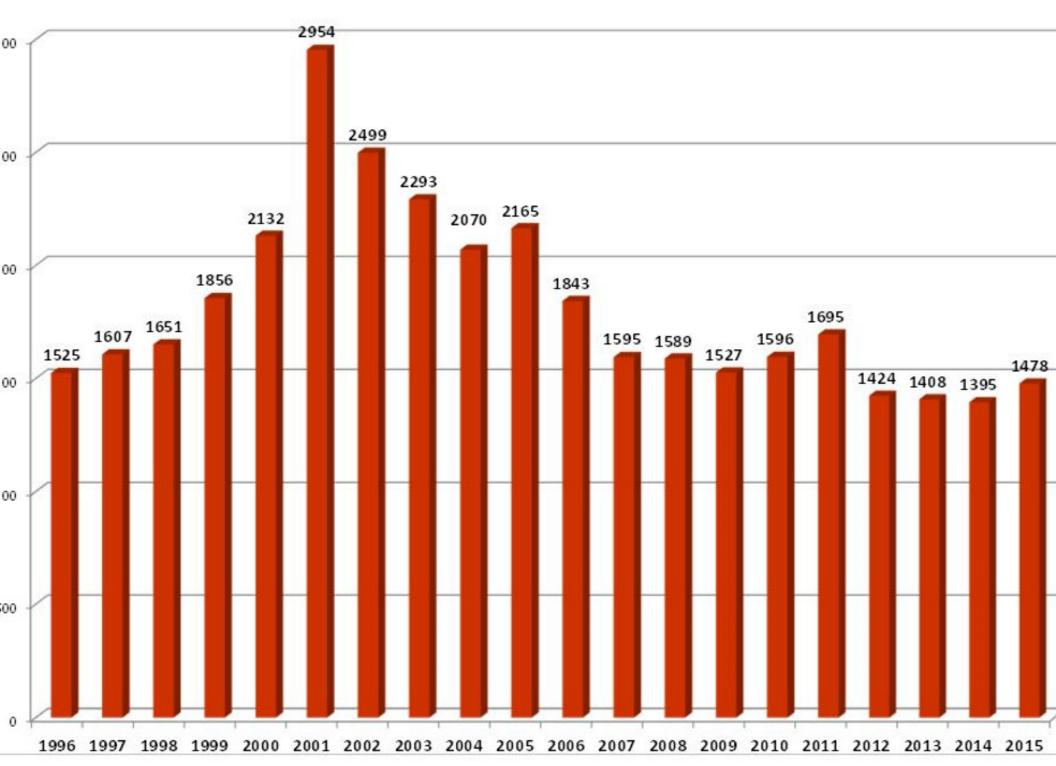
FISCAL YEAR	FY 2015-2016	FY 2014-2015		
	NET SURCHARGE COLLECTIONS			
JULY	13,493,800.11	18,757,465.02		
AUGUST	7,992,373.17	9,064,623.31		
SEPTEMBER	9,390,765.85	9,909,738.24		
OCTOBER	14,661,110.12	16,575,446.49		
NOVEMBER	10,933,409.16	11,878,309.11		
DECEMBER	18,984,693.48	21,715,136.35		
JANUARY	24,644,487.70	28,643,233.37		
FEBRUARY	21,468,054.74	22,400,964.66		
MARCH	3,212,490.70	3,865,875.67		
APRIL	4,232,834.90	5,613,739.99		
MAY	5,935,248.00	7,459,960.13		
JUNE	13,017,837.27	16,755,712.03		
TOTAL	147,967,105.20	172,640,204.37		
TOTAL	NET FILING FEE CO			
шиу				
JULY	25,600.00	17,600.00		
AUGUST	29,600.00	20,600.00		
SEPTEMBER	28,000.00	29,200.00		
OCTOBER	29,060.00	19,700.00		
NOVEMBER	25,940.00	18,500.00		
DECEMBER	23,600.00	24,800.00		
JANUARY	24,400.00	20,200.00		
FEBRUARY	22,900.00	24,700.00		
MARCH	34,500.00	25,400.00		
APRIL	20,605.00	26,800.00		
MAY	30,395.00	24,800.00		
JUNE	26,500.00	23,200.00		
TOTAL	321,100.00	275,500.00		
	MONTHLY INVESTM	ENT INCOME		
JULY	1,544,613.00	662,958.00		
AUGUST	1,659,888.00	1,736,710.00		
SEPTEMBER	2,773,223.00	1,342,430.00		
OCTOBER	1,299,487.00	1,090,283.00		
NOVEMBER	2,464,507.00	1,533,594.00		
DECEMBER	3,321,804.00	4,083,877.00		
JANUARY	1,596,523.00	1,974,331.00		
FEBRUARY	2,441,710.00	1,541,985.00		
MARCH	-60,470.00	2,047,532.00		
APRIL	371,486.00	1,439,379.00		
MAY	2,215,729.00	1,263,819.00		
JUNE	3,051,602.12	1,544,613.00		
TOTAL	22,680,102.12	20,261,511.00		
Total Collections	170,968,307.32	193,177,215.37		

#### **Medical Review Panels**

The number of requests for medical review panels received by the PCF during each calendar year is shown in this exhibit. As you will note, the numbers steadily increased from 1977 through 2000, then in 2001 there was a spike. This was the result of 750 filings dealing with the prescribing of a drug and all were dismissed within a year without payments by the PCF. In August 2003, a filing fee was instituted. Since that time there has been a decrease in panels filed. Overall, the number of requests filed and the number of individual providers named in requests have decreased during the past five years. Frequency seems to have leveled out at this time. In 2014 there were the fewest panels filed since 1994.

The average annual panels filed over the last five years, is approximately 1500 per year.

# Number of Panels Filed Per Calendar Year - Past 20 Years



#### Claims

The PCF claims staff is limited in what they can do relative to a complaint since the PCF is not involved in the initial litigation. The PCF only becomes involved if there is a settlement in which additional monies are demanded from the PCF or when a judgment exceeds the primary layer of \$100,000. Defense attorneys are only assigned when an adjuster is unable to reach a settlement with the plaintiff or when litigation or discovery through the court is necessary. Less than 5% of the PCF claims incur any defense costs. The working relationship between all parties helps to reduce legal costs associated with claims and often reduces the time necessary to complete the process and compensate the injured parties.

The claims report shows the number of claims open, closed, closed without payment, pending by year and future medical claims pending by year. It also shows the amount spent in legal defense costs and judicial interest. Updated reports are put on the PCF's website following the monthly Board meeting.

The pending claims in January 2004 totaled almost 12,000. Since then, the PCF has been proactive in obtaining the information and cooperation from involved parties to close claims. Pending claims are now under 4600. It generally takes about 2 years for a claim to complete the medical review panel process and an additional 2 to 3 years for a final conclusion of the claim. The PCF's goal is to shorten the timeframe by at least a year through increased communication and cooperation between the other parties and the PCF.

#### Panel and Claim Report through August 2016

Report Run: 9/1/2016

**Claims and Panels - Opened and Closed** 

Panels Filed Panels Closed **Claims Opened Claims Closed** 

	August	Average Month*	This Year
	73	115	886
	103	118	863
	78	115	861
	98	125	832
Clai	me Closed With	Payment - 20	

#### **Estimated Exposures**

	Estimated Exposures					
Reserve Type	Current	Past Month	EOY 2015			
Future Medical	\$58,302,706	\$52,743,277	\$55,698,566			
Litigation	\$4,405,146	\$4,333,026	\$4,680,717			
General Damages	\$129,328,019	\$129,145,848	\$118,874,373			
Total	\$192,035,871	\$186,222,151	\$179,253,656			

# Litigation and Interest Payment Breakdown August Current Year Prior Year Total

			Interest	<b>\$</b> 0	\$269,601	\$1,553,888		
			Litigation	\$131,123	\$2,144,767	\$3,129,808		cal Claims By Year
							Date Filed	Open Claims
	en Claims By Yea						1977	1
Date Filed	<b>Open Claims</b>	Percentage of Total					1981	1
1992	1	0.02%		r the month of			1984	2
1994	1	0.02%		19 claims are pr			1985	7
1995	1	0.02%	f	or approval at a			1986	5
1996	1	0.02%		\$12,856,6	98		1987	5
1997	2	0.04%					1988	3
1998	5	0.11%					1989	3
1999	5	0.11%					1990	4
2000	6	0.13%					1991	10
2001	6	0.13%					1992	3
2002	13	0.28%					1993	3
2003	19	0.42%					1994	3
2004	22	0.48%					1995	7
2005	31	0.68%					1996	4
2006	39	0.85% 1.11%					1997	3 8
2007 2008	51 80						1998	8
		1.75% 2.21%					1999 2000	6
2009 2010	101 168	3.67%					2000	6
2010	279	6.10%					2001	
2011	379	8.28%					2002	7 <b>8</b>
2012	582	12.72%					2003	
2013	868	18.97%					2004	13 7
2014	1195	26.11%					2006	6
2016	718	15.69%					2007	7
Total Open Claims:	4576	100.0%					2008	6
rotar open ciamis.	43/0	100.070					2009	5
							2010	6
							2011	3
							2012	2
							2013	1
							2014	1
							2015	3
						Tot	tal Open Future Med:	167

Claims Closed With Payment - 20

<sup>\*</sup>Average Month based on calendar year 2015

#### **Claim Payments**

The following chart shows the payments made for the calendar years indicated. As shown, the number of claims paid and the total amount paid peaked in 2010 and showed a significant decline in 2011 and have leveled off since then. Delays in resolving claims by the primary parties (plaintiff attorneys, defense attorneys and insurance companies) often result in the PCF paying a substantial amount in judicial interest, and also unnecessarily delays compensation to the injured party. To avoid such increased costs, the PCF encourages mediations and joint settlements as a means of resolving claims expeditiously and reducing costs.

# Settlements and Judgments Over the Years

Calendar Year	Claims Settled		Claim Payments	s (Minus Legal)	Average Per Claim
2000		162		63,697,356	393,194
2001		176		64,581,499	366,940
2002		209		71,222,084	340,776
2003		201		76,686,165	381,523
2004		202		66,297,524	328,206
2005		199		71,989,900	361,758
2006		295		107,023,124	362,790
2007		317		103,363,305	326,067
2008		325		105,438,808	324,427
2009		343		109,619,643	319,591
2010		356		114,086,409	320,467
2011		284		106,549,917	375,176
2012		286		99,875,425	349,215
2013		276		101,828,300	368,943
2014		288		93,028,105	323,014
2015		328		81,612,364	248,818

#### **Future Medicals**

The Act was amended in 1984 to "uncap" related medical expenses and benefits.

Currently the PCF pays ongoing medical expenses on 167 patients in the amount of approximately \$2,000,000 per month.

The PCF began using a fee schedule in November 2001 which has resulted in significant savings to the PCF at no cost to the patients or their families. The reductions by the PCF are born by the health care providers that are providing the services.

Medical expenses include not only physician visits, prescriptions and hospitalizations but also handicapped-equipped vehicles, specialized wheelchairs, adaptive computer equipment, home modifications and payments to family members and others for providing care in the home.

Since the addition of unlimited Future Medical expenses, the PCF has paid in excess of \$500,000,000 in medical expenses.

# 10 Years of Past and Future Medical Payments

Calendar Year	Past Medical	Future Medical	Grand Total
2006	16,879,656	16,599,432	33,479,088
2007	16,912,980	13,733,611	30,646,591
2008	26,960,700	16,182,093	43,142,794
2009	27,077,707	17,474,868	44,552,575
2010	19,729,194	19,257,698	38,986,893
2011	20,700,324	20,808,070	41,508,394
2012	23,143,778	18,018,971	41,162,749
2013	31,191,636	22,525,600	53,717,236
2014	30,022,848	26,165,950	56,188,798
2015	18,648,276	19,925,109	38,573,385
10 Year Totals:	231,267,100	190,691,403	421,958,503

#### Exhibit 7a & 7b

#### **Rates & Enrollments**

The Oversight Board assumed management of the PCF in late 1990. The recommendations of the annual actuary studies have been implemented since that time resulting in significant increases in rates. Rate changes from 1989 to 2010 resulted in huge increases amounting to an increase of 540% in what private health care providers must pay for coverage. In 2010 the annual actuarial study revealed rates could be reduced for the first time; the decrease would provide additional funds to further reduce the unfunded liabilities. The overall rate reduction for all classes of providers combined was 13% in 2010. The 2011 actuarial report revealed rates could be reduced further, although only an overall 4.3%. This reduction provided funds that would be applied to lower the unfunded liabilities. In 2012 the actuarial study indicated an overall increase of just 1.3% with the physician average increase being 3.6%; hospitals had a 5.6% decrease. In 2013, 2014 and 2015 the rates were reduced overall 3.7%, 3.8% and 13.9% respectively.

On September 2, 2016 rates were reduced overall 1.2%, with no increase for any healthcare provider and several classes receiving a decrease.

The Fund is now fully funded; therefore, the goal will be to maintain current rate levels and reduce rates whenever actuarially sound to do so.

It should be noted the number of enrolled providers shown in the chart does not include medical support staff such as nurses or lab & x-ray techs or individual providers if they are included in a group that work part-time, such as emergency physician groups. The actual number of health care providers covered by the PCF would be substantially larger if these individual providers were included in the totals.

# Sample Rates Over the Years (for PCF Layer only)

Occurrence Coverage

Specialty	1990	2007	2016
Hospital (per bed)	\$ 591	\$ 2,843	\$ 2,990
Internist	2,261	8,164	6,116
Gen.Surg	7,856	28,294	21,969
OB/GYN	10,273	41,349	26,021

## Enrolled Providers in the Louisiana Patient's Compensation Fund

#### Based on Fiscal Year

	Physicians	Dentists	RN's	Nursing Homes	Hospitals	All Others	Total
1985	3269	904	200	0	104	1918	6395
1990	7256	1563	532	6	152	2948	12457
2000	8728	1686	1561	98	206	1496	13775
2010	9624	1876	2668	297	226	2348	17039
2014	10848	1894	3816	260	229	3340	20387
2016	10883	1881	4614	279	232	3317	21206

# **Louisiana Patient's Compensation Fund**

For more information please go to http://www.doa.la.gov/Pages/pcf/Index.aspx

The PCF web site will contain the report to the legislature as mandated by SCR 111

For more information, you can also contact:

- Ken Schnauder, CPCU, AIC, Executive Director <u>ken.schnauder@la.gov</u>
   Phone 225-342-5312
- Mr. Clark Cossé III, J.D. PCF Board Chairman <u>crciii@bellsouth.net</u> Phone 225-588-7005

Louisiana Patient's Compensation Fund Annual Report per SCR 611 of the 2007 Regular Session October 1, 2016

This public document was published at a total cost *of* \$50.00. 10 copies of this public document were published in this first printing at a cost of \$50.00. The total cost of all printings of this document, including reprints is \$50.00. This document was published by Louisiana Patient's Compensation Fund to provide the annual report in accordance with SCR 611 of the 2007 Regular Session under authority of La. R.S. 43:31. This material was printed in accordance with the standards for printing by state agencies established pursuant to R.S. 43:31.